

# **Center for Strategic & Regional Studies**

### Kabul

# Weekly Analysis-Issue Number 140 (October 31-November 7, 2015)

Weekly Analysis is one of CSRS' publications, which significantly analyses weekly economic and political events in Afghanistan and the region. The prime motive behind this is to provide strategic insights and policy solutions to decision-making institutions and individuals in order to help them to design best policies. Weekly Analysis is published in local languages (Pashto and Dari) and international languages (English and Arabic).

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### **Preface**

From the last one year, after power was shared between the two leading Presidential candidates; the political, economic and security situation of the country became worsened more than it was in the past. Now, some circles request Loya Jirga to be held for solving the current crisis. This request is made by some PMs and former Jihadi commanders, and they have the support of some other circles also. You are going to read about what kind of people want what kind of Loya Jirga? And what are the aims behind calling for that Loya Jirag.

You will read about the victory of Justice and Development Party of Turkey in 26<sup>th</sup> General Elections in the second part of the Analysis. This party could not gain necessary seats for forming a government in the general elections held five months ago and also, it was not able to form a coalition government with any other party; and, before the recent election, it was world widely expected that Turkey would again face the political deadlock in forming a government. However, the Justice and Development Party gained a lot of more seats than expected in this election. What are the factors behind the increase in Justice and Development Party's seats in the Parliament compare to the election held five months ago? What message the victory of this Turkish party carried out for the regional countries including Afghanistan?

These are the issues which will be discussed in details in this issue of weekly analysis.

# Requesting Loya Jirga and the current situation in the country



In the last few months, demands to hold Loya Jirga are increased. However in the last week, members of Mashrano Jirga (Senate) and Jihadi Council urged the government to hold Loya Jirga to solve the issues faced by the country. But, there are differences between Jihadi Council and members of Mishrano Jirga over the type of Loya Jirga.

The question is whether the government would hold a Loya Jirga or not? And whether the Loya Jirga will move the country towards the right path or not? These are the issues and questions which are analyzed and answered in this analysis.

## The promised Loya Jirga

The National Unity Government (NUG) was established on 30<sup>th</sup> September, 2014, due to disputes over election results between Ashraf Ghani and Abdullah Abdullah. According to the second article of this agreement both leaders accepted to hold a Loya Jirga within two years of the establishment of the NUG in order to amend the constitution.

However, with 13 months have passed, still neither the Loya Jirga is held and nor Loya Jirga have been called to amend the constitution. It is why some members of Mishrano

Jirga is calling the government to hold a Loya Jirga to amend the constitution from one hand and on the other hand it wants the government to clear its internal and foreign policies.

## The current situation and the requests of holding Loya Jirga

For the last 13 months, the country is moving towards crises. The insecurities increases day by day, even a province fell to Taliban for few days and according to a research Taliban have total control over 29 districts in Afghanistan<sup>1</sup>.

The economy is also in the recession. According to Afghanistan's Investment Support Agency (AISA), in the first nine months of 2015, investments in the country have decreased by 26 percent in a comparison with 2014<sup>2</sup>. In addition, the unemployment has reached to its highest peak and the currency has also lost its value more than ever.

Furthermore, the younger brain drain is another concern of NUG. According to UN refugee agency (UNHCR) report, in the first eight months of 2015, roundabout 120000 afghan sought asylums in 44 Industrial countries<sup>3</sup>.

The failure of Peace process initiated by Afghan government also drowned the country towards the deadlock. Some groups and members of Jihadi Council due to these reasons and by remaining far from the power are requesting Loya Jirga, because the only way to break the deadlock is the calling of Loya Jirga and the making of interim government.

# What kind of Loya Jirga?

In the current scenario, the NUG neither can call the constitutional Loya Jirga and nor can call upon the traditional Loya Jirga, because, the holding of constitutional Jirga isn't possible in the current time period. According to the constitution, Loya Jirga is composed of the members of Parliament and provincial and district council's heads, but,

http://www.longwarjournal.org/archives/2015/10/taliban-controls-or-contests-scores-of-districts-in-afghanistan.php

http://www.bbc.com/persian/afghanistan/2015/10/151031 k05 afghanistan aisa investment decreased

<sup>&</sup>lt;sup>1</sup> See online:

<sup>&</sup>lt;sup>2</sup> See online

<sup>&</sup>lt;sup>3</sup> See online: http://www.unhcr.org/cgi-bin/texis/vtx/refdaily?pass=52fc6fbd5&id=562dc8155

yet the elections are to be conducted in this regard. In addition, the parliamentary elections are also necessary because the legal duration of the current parliament has been expired and the new elections didn't take place.

The NUG leaders agree to hold a constitutional Loya Jirga as it was promised by NUG leaders. It is hereby, CEO Abdullah Abdullah assured that the gathering (Loya Jirga) will definitely be held to amend the constitution and reform the country's electoral system<sup>4</sup>. But it didn't specify its date.

On the other hand, the members of Jihadi Council requests traditional Loya Jirga to solve the current crises. Even though, the traditional Loya Jirga can be held by Presidential decree, because according to  $65^{th}$  article of Afghan Constitution the President can refer to the will of Nation in important national, political, social and economic affairs. But, the president isn't bound to decisions taken by traditional Loya Jirga. Looking to the current scenario, the government wouldn't call a traditional Loya Jirga whose main aim would be to topple the current government and making a way for interim government. In this regard, the CEO Abdullah Abdullah has also emphasized that the besides those who fight the government, there are people in political circles that want to overthrow the government and except Constitutional Loya Jirga, no other assembly is acceptable<sup>5</sup>.

However, there are three scenarios regarding traditional Loya Jirga:

- The Government will not hold any other Loya Jirga, except Constitutional Loya Jirga
- If the pressures from members of Jihadi Council increases the government might give them some share in the power
- Moreover, it is also possible that the government will call the traditional Loya Jirga as former President Hamid Karzai had called regarding Bilateral Security Agreement (BSA) solely to be not bound to its decisions.

http://www.tolonews.com/en/afghanistan/22192-abdullah-assures-to-convene-loya-jirga

<sup>5</sup> See online:

http://www.tolonews.com/en/afghanistan/22192-abdullah-assures-to-convene-loya-jirga

<sup>&</sup>lt;sup>4</sup> See online:

## Will Loya Jirga Solve the Problems?

Although, the policy of the NUG is that both leaders would not accept any other Jirga without the Constitution Loyal Jirga agreed between them, but still can calling a Loya Jirga solve the problems and guide the country to the right direction?

Analysts believe that the intention behind requesting a Loya Jirga by Jihadi Council and Jihadi leaders is to overthrow the National Unity Government to create an interim Government instead of it. Overthrowing the existing government and making a new interim government consisted of former Jihadi leaders and some other characters, cannot break the deadlock that the country is facing because the only way out of the current deteriorated situation is a reasonable and practical process to bring peace to the country. Calling a Loya Jirga, making an interim government, sharing power with those who have remained far from government or every other effort cannot take the country out of the existing situation. However, it will trivialize the role of political tolerance and democracy in the country.

# **Turkish Elections and the Victory of Justice and Development Party**



The victory of the Justice and Development Party (known by the Turkish acronym AKP) in Turkey's Parliamentary Elections held on 1<sup>st</sup> November was unexpected to many around the world. AKP was not able to win the majority of the seats in previous Parliamentary Elections that were held five months ago, and due to this it had to form a coalition with other parties in order to rule the country. However, the efforts for creating a coalition were fruitless, therefore, the new Parliamentary Elections (PE) were held in Turkey in accordance with its Constitution.

Before these elections, the world, especially the West, believed that the result of the recent elections would not be different from the previous one. No party could win the majority of votes in Parliamentary Elections and as a result, Turkey would remain in a political deadlock to form a coalition government.

## The Parties participated in the Election

More than 54 million Turkish citizens are capable to vote for the 550 Parliamentary seats and according to the Turkish Constitution, 10% threshold is necessary for every party to win seats in the new parliament; otherwise, their seats would be transferred to

the winner party. 16 political parties had participated in July 7<sup>th</sup>, 2015 general elections that only 4 parties among them could surpass the 10% threshold necessary to win seats in the new parliament.

The leading party in Turkey is AKP that rules the country since 2002. AKP received the power after it promised the people that it would develop the economy of Turkey. AKP is an Islamist party that could secure its position, by accepting a lot of risks, in the secular political system of Turkey that differentiate religion from politics. This party fulfilled its entire promises and could turn Turkey, which once was faced economic crisis and security challenges, to a stable and developed country.

Republican People's Party (CHP) is one the oldest parties in Turkey that has ruled Turkey in different eras alone.

The Nationalist Movement Party (MHP) with Islamic approach has supported some positions of AKP, also.

The other important party of Turkey is People's Democratic Party (HDP) that has influence in supporters among Kurdish people and supporters among nationalists in big cities of Turkey.

#### The Previous Elections

In election held on July 7, AKP won 258 seats with 40.9% of the vote but it was not enough to form a one party government.

The second main party CHP won 132 seats with 25.0% of the vote. MHP won 80 seats with 16.29% of the vote and secured its place as the third main party in Turkey, and eventually, HDP, the main Kurdish party, and fourth largest party in Turkey, for the first time, could win 80 seats with 13.12% of the vote and the 10% threshold necessary to win seats in the new parliament.

Figure 1: Statistics of the First Round of Turkish Parliamentary Elections

Name of the Party	Number of Seats	Percentage of the Vote
Justice and Development Party (AKP)	258 Seats	40.87%
Republican People's Party (CHP)	132 Seats	24.95%
Nationalist Movement Party (MHP)	80 Seats	16.29%
People's Democratic Party (HDP)	80 Seats	13.12%

## **Change in the second round of Elections**

After AKP could not form the government by gaining 258 seats and negotiations for forming a coalition government broke down, the snap election was called by President Recep Tayyip Erdoğon on 24 August 2015. The second round of the elections changed this equation and AKP, by regaining the Parliamentary majority, became the winner of Turkey's earlier elections.

With 49.36% of the vote and 316 seats, the AKP won a comfortable majority of 84 which made Ahmed Davouoglu, the leader of this party, to form a government alone. The CHP leading by Kemal Kilicdaroglu retained its main opposition status with 134 seats and 25.4% of the vote. The HDP, which is considered as a political wing of PKK and is, being leaded by Selahuddin Demirtas, saw decreases in support, with hovering dangerously close to the 10% election threshold needed to win seats. The HDP came third in terms of seats with 59 MPs despite coming fourth in terms of votes with 10.7%.

The MHP, which was seen to have been punished for its perceivably unconstructive stance since June, halved their parliamentary representation from 80 to 36 and won 11.9% of the vote. However, the AKP wanted to form a coalition with MHP but it put heavy conditions that were unacceptable to AKP.

Totally, 16 parties and 21 independent candidates took part in November 1<sup>st</sup> Parliamentary elections. The elections resulted in the Justice and Development Party (AKP) regaining a Parliamentary majority following a 'shock' victory for President Recep Tayyip Erdogan and the party itself. The MHP and HDP were considered as the losers of this election.

Figure 2: Statistics for the second round of Turkey's Parliamentary Elections

Name of the Party	Number of Seats	Percentage of the Vote
Justice and Development Party (AKP)	316 Seats	49.36%
Republican People's Party (CHP)	134 Seats	25.43%
Nationalist Movement Party (MHP)	41 Seats	11.96%
People's Democratic Party (HDP)	59 Seats	10.65%

Turnout: 84%- Valid Votes: 47,195,628

## **Factors behind the victory of AKP**

Factors behind the victory of AKP in the recent elections are as following:

### 1. Security and Economy

The concerns of Turkish people about security and economic challenges have main influence on the victory of this party. Amid the both elections, Turkey witness tragedies including increase in military operations insides the country, end of ceasefire between the Turkish army and PKK, decline in the economy, in particular a surge by the US dollar at the expense of the Turkish lira and migrant crisis that were entering into Europe through Turkey.

Turkey was faced a lot of security challenges; war and insecurity in Syria impacts Turkey and, recently Turkey was also witness of insecurity incidents that have caused its people to be solicitous for the future of their country. Many critics, in the Turkish opposition as well as the Western media, blamed the AKP government and President Recep Tayyip Erdogan for both of these challenges. Many Turks, however, viewed things to the contrary. To them, these problems had been caused by the absence of a strong AKP government since June 7. However, the AKP government had proved its ability in tackling insecurity previously. Recep Tayyip Erdogan, the President of Turkey, before that latest election, pointing the conflict between Turkish army and Kurdish rebels, said

that reassuring stability would be possible only if this party (AKP) gained majority in the upcoming Parliamentary elections.

Revenues from tourism which are a large part of the country's income are also related to security. Industry and Tourism form 32 and 51 percent of the country's economy accordingly and they are highly sensitive to uncertainty. Since 2006, the statistics of tourism has increased by every year. In 2006, about 18 million tourists visited Turkey; this number had risen to 41 million tourists in 2014, however, the number of tourists to Turkey decreased due to insecurity by 2015.

#### 2. A clear Program

Studies show that AKP by presenting a clear and practical program in the field of economy and security in its Electoral Campaign could allocate more votes in 80 provinces out of 81 provinces of Turkey compare to 5 months ago. Ironically, a lot of increase in votes of this party, unlike the expectations, was seen in the Kurdish provinces of the south and southeast. Perhaps, this issue caused the results "unexpected: because the analysts had thought that the Kurds would not cast vote for the AKP, while in practice it happened. In fact, none of the opposition parties in could offer a solution to the current situation in the last few months.

#### 3. Election Campaigns

This time, the AKP did great efforts in their electoral campaigns. Even when the elections' results were being announced, the AKP leaders were not present at the headquarters of the Party because they were at their constituencies.

#### 4. PKK Attacks

Armed attacks by the Kurdistan Workers Party (PKK) and the government operations against this group was another factor that the people did not vote the Kurdish-Democratic People's Party (HDP), because a lot of people consider this party as a political wing of the PKK in Turkey and due for this the seats of HDP reduced from 80 seats to 59 seats in latest Parliamentary Elections. Also, as the anti-Turkish government

Kurdish groups became close to Iran and America, it caused the Islamist Kurds that were voted for the HDP five months ago to vote for the AKP this time.

#### 5. Fear of the Coalition Government

The People of Turkey have had bitter experience of coalition governments that were busy with their internal disputes and had fewer opportunities to solve the problems of the people; therefor, they wished to have political stability and preferred the Justice and Development Party (AKP) to rule the country alone. Therefore, a group of nationalists that had voted the MHP in previous elections, voted for the Justice and Development Party (AKP), this time.

## Impact of AKP's Victory on Turkey's Internal Situation

However, a lot changes would not be seen in the policies of the new government, but still the impact of this party's victory on Turkey's internal situation could be stated in two points as below:

#### 1. Change in the Constitution

If a party wants to bring change in the Turkish constitution, it should have 330 seats in the Parliament. Although, the AKP does not have the seats required for a referendum to change the constitution and increase the powers of the president that Mr. Erdogan has called for it, however, his first speech to the Turkish Parliament stressed the need for a change in the constitution. President Erdogan wants to change the Parliamentary system into Parliament system. Hence, if he made other parties or independent members of the Parliament to support his party, then, he would be able to bring change in the constitution and present it to the referendum.

#### 2. Policy of War on PKK

Turkey's new government will pursue a policy of war against the PKK. As Erdogan mentioned this issue in his speech and said, the war against the PKK will continue until this group lay down their weapons.

This point also made it clear that elections could affect the political future of Turkey; in the past, most of Kurds live in Turkey, having every kind of ideology, were supporting the armed struggle of the PKK against the Turkish government; however, it seems that Kurdish Islamists are gradually solidified in order to separate from PKK and ensure the rights of Kurds through peaceful means instead of violent means that had not got any achievement for them. This would be a good opportunity for Erdogan to end the problem of the Kurds' war that has faced Turkey with security challenges since decades.

## Impact of AKP's Victory on the Region

The Migration Crisis, the Syrian Civil War and the war against ISIL are the issue beside the internal issues had doubled the importance of the Turkey's elections' results to the foreign powers and neighbors. The position of Turkey in today's world and AKP's foreign policy and the victory of this party in Turkey's election would have impacts on the region and the world.

The Islamic World: If the AKP changes the Constitution and through it, increase the powers of the President, we would be witnessing a powerful Islamist government in Turkey and its impact on the entire world, especially the Islamic World. On the other side, the Turkish government will go into the fight against ISIL, which is, in fact, the result of the political developments in the Arab world, with more seriousness, because some bloody explosions has carried out by the group in Turkey recently.

**Syria and Iraq:** The Turkish government has concerns on the situation of Syria and Iraq because it has borders with both of them, especially due to Syrian refugees and expansion of insecurities from Syria into this country. So, the new government will put pressure on the countries involved in the crisis of Syria and Iraq to end the war in this region. Therefore, the Turkish President, after his party's victory in the elections, discussed about the Syrian crisis with his Russian counterpart, Vladimir Putin.

**Afghanistan:** The AKP's victory will have a positive impact on the situation in Afghanistan, because Turkey, in more than a decade, has supported the peace and stability in Afghanistan. The Turkish government tried to cool down the relations of the Afghan government with neighboring countries, especially Pakistan, which has an important role in the Afghan peace process. In this regards, it started the Istanbul Peace process for Afghanistan between Afghanistan, Pakistan and Turkey in Turkey's Capital,

Ankara in 2007, and until 2013 its eight trilateral meetings are held. In these meetings, discussions on resolving the disagreement between Afghanistan and Pakistan with the mediation of Turkey were held in these meetings; the trilateral cooperation between the countries was discussed and in addition to them, the different aspects of the Afghan peace process were discussed in these meetings, also. The armed opposition of the Afghan government has soft approach to Turkey which is meanwhile a member of NATO and so this country can play a positive role in the Afghan peace process.

The End

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Note: Please let us know your feedback and suggestions for the improvement of Weekly analysis.